

## Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 /031 W

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O R 082259Z DEC 73 ZFF-4

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 1909

AMEMBASSY BRUSSELS IMMEDIATE

INFO AMEMBASSY MOSCOW

AMEMBASSY TEL AVIV

AMCONSUL HONG KONG

AMCONSUL JERUSALEM

USLO PEKING

USINT CAIRO

C O N F I D E N T I A L USUN 5492

EXDIS

BRUSSELS FOR THE SECRETARY'S PARTY

E.O. 11652: XGDS-1

TAGS: PFOR, UNSC, XF

SUBJ: MIDDLE EAST IN SECURITY COUNCIL

REF: USUN 5475

1. FURTHER REFLECTION ON NON-ALIGNED DRAFT CONSENSSES/  
RESOLUTION AND PRESENT MOOD OF SECURITY COUNCIL CONFIRM  
VIEW THAT WE OUGHT TO CONTINUE ENERGETIC EFFORTS TO DISSUADE  
COUNCIL FROM TAKING RESOLUTION ROUTE FOR ASSERTING COUNCIL'S  
RELEVANCE TO ME PEACE EFFORT. WE THINK THERE IS GOOD CHANCE  
WE CAN SUCCEED BY TAKING ADVANTAGE OF (A) BASIC CHINESE  
OPPOSITION TO INVOLVEMENT AND (B) SYG'S DESIRE TO COOPERATE  
WITH SECRETARY KISSINGER.

2. IT WOULD BE HIGHLY USEFUL TO HAVE BRIEF "PERSONAL"  
MESSAGE FROM SECRETARY TO SYG WHICH I COULD PASS ON TO WALD-  
HEIM ON DEC. 10. MESSAGE NEED ONLY BE COSMETIC PARAGRAPH OR  
TWO, BUT IT WOULD SERVE PURPOSE OF FEEDING WALDHEIM'S  
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DESIRE TO BE KEPT INFORMED AHEAD OF ANNOUNCED DEVELOPMENTS

AND WOULD ENSURE HIS LOYAL EFFORTS TO KEEP SC MEMBERS, PARTICULARLY NON-ALIGNED, FROM SEEKING TO MEDDLE. AS INDICATED USUN 5475, SC MEMBERS BECOMING RESTIVE (IN ADDITION TO MEETING WITH NON-ALIGNED REPS, I HAD VISIT DEC. 7 FROM AUSTRALIAN REP ASKING RE STATE OF PLAY AND ASSERTING SOME INFO NECESSARY ON PEACE CONFERENCE PROSPECTS IN ORDER KEEP COUNCIL FROM ACTIVATING ITSELF IN UNDESIRABLE WAY).

3. IN PURSUANCE ORAL INSTRUCTIONS RECEIVED EVENING DEC. 7, USUN WILL BE IN TOUCH WITH SOVDEL MONDAY TO SEEK THEIR COOPERATION. (GIVEN MALIK'S NORMAL PENCHANT FOR MISCHIEF-MAKING WHEN NOT FORMALLY INSTRUCTED TO COOPERATE, IT WILL PROBABLY BE NECESSARY FOR SECRETARY OR DEPT TO ASK MOSCOW TO GIVE MALIK SPECIFIC ORDERS TO WORK WITH US IN SEEKING CONSENSUS RATHER THAN RESOLUTION. THE SOONER SUCH ACTION CAN BE TAKEN WITH THE SOVIETS, THE BETTER WILL BE THE RESULT HERE.

4. IN OUR JUDGMENT, DEVISING FAIRLY INNOCUOUS CONSENSUS IS BEST STRATEGY AVAILABLE TO US FOR DIVERTING SC ENERGIES FROM KIND OF ACTIVISM THAT COULD DISTURB PEACE-MAKING PROCESS. THERE IS ALREADY SUBSTANTIAL SC MOMENTUM. WHILE WE MIGHT, IF RUSSIANS COOPERATE, BLUDGEON SC INTO TAKING NO RECORD ACTION AT ALL DURING NEXT 10 DAYS, TO DO SO WOULD MAKE IT EXTREMELY LIKELY THAT AT LATER STAGE PENT-UP FRUSTRATIONS WOULD HAVE SERIOUSLY DISTURBING EFFECT. IN THIS CONNECTION, INDIAN PERMREP SEN IN CONVERSATION DECEMBER 7 WITH AMBASSADOR SCHAUFLE WAS FAIRLY RELAXED. USUALLY SECOND ONLY TO YUGOSLAV PERMREP MOJSOV AS NON-ALIGNED ACTIVIST IN SECURITY COUNCIL, SEN SEEMED FULLY AWARE THAT PROSPECTIVE PEACE CONFERENCE WOULD INEVITIBLY BE PRECEDED BY CERTAIN AMOUNT OF GAMESMANSHIP BY PARTIES CONCERNED, AND THAT SECURITY COUNCIL MUST NOT BE SO ACTIVIST AS TO UPSET THIS PROCESS. OUR MANAGEMENT OF SC "PROBLEM" MUST AVOID PROVOKING SEN AND OTHER NON-ALIGNED TO ABANDON THE RELATIVELY CONSTRUCTIVE ATTITUDE THEY NOW HOLD.

5. WE ARE STRUCK BY ONE OMISSION IN DRAFT CONSENSUS PROPOSED BY NON-ALIGNED. ALTHOUGH DRAFT EXPRESSES HOPE SYG WILL PLAY USEFUL ROLE, IT STRANGELY NEGLECTS TO WISH SUCCESS TO CONFIDENTIAL

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REFERENCE ITSELF. BELIEVE WE SHOULD BE AUTHORIZED TO BEGIN SPEAKING TO THIS POINT DEC 10 AND, PREFERABLY THROUGH SYG, TO INTRODUCE ACTUAL LANGUAGE AS SOON AS POSSIBLE. FOR EXAMPLE, FOLLOWING PRESENT OPERATIVE PARA 2 OF NON-ALIGNED DRAFT, WE MIGHT INSERT NEW PARA 3 READING ... "EXPRESSES THE HOPE THAT THE CONFERENCE WILL ACHIEVE A JUST AND LASTING PEACE IN THE MIDDLE EAST."

6. WE CONTINUE TO BELIEVE THAT WE SHOULD ATTEMPT TO ELIMINATE,  
OR AT LEAST TONE DOWN, THIRD AND FINAL ELEMENT IN PRESENT  
OPERATIVE PARA 3 OF NON-ALIGNED DRAFT, WHICH COULD BE TAKEN  
AS OVERT SECURITY COUNCIL TRHEAT TO INTERVENE DISRUPTIVELY  
IN PEACE-MAKING PROCESS. HOWEVER SECURITY COUNCIL HAS INHERENT  
CAPABILITY OF BEING DISRUPTIVE, WHETHER OR NOT IT SAYS SO SPECI-  
FICALLY. ABOVE RECOMMENDATIONS ARE OFFERED IN CONVICTION THAT  
TIMELY ACTION ON OUR PART NOW CAN PREVENT TROUBLE LATER.  
BENNETT

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## Message Attributes

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